

Message Text

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ACTION EUR-12

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INR-07 NSAE-00 INRE-00 SS-15 L-02 SCA-01 CPR-01 SY-05

DODE-00 USIE-00 AGR-05 NSC-05 NSCE-00 IO-10 /067 W

----- 087760

O 171441Z MAR 75

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 8209

INFO AMCONSUL LENINGRAD

C O N F I D E N T I A L MOSCOW 3529

E.O. 11652: GDS

TAGS: PFOR,CGEN,ABLD,US,UR

SUBJECT: KIEV AND NEW YORK CONSULAR DISTRICTS

REF: A. STATE 55956; B. STATE 58225

1. ALTHOUGH EMBASSY SEES NO OBJECTION TO POSITION OUTLINED IN REF. A AS ULTIMATE FALL BACK, WE BELIEVE THAT INCLUSION OF MOLDAVIA IN KIEV DISTRICT IS HIGHLY DESIRABLE AND BOTH EMBASSY AND CONGEN LNEINGRAD ADVISE STRONG FURTHER EFFORT TO SECURE RATIONAL CONSULAR DISTRICT FOR KIEV. AT THE MOMENT, IT WOULD APPEAR THAT OUR CONCEDED THIS POINT WOULD ACHIEVE LITTLE IN FORWARD MOMENTUM SINCE THE SOVIETS HAVE NOT YET SHOWED US ANY PROPERTIES IN KIEV. WE BELIEVE THAT WE SHOULD HOLD OUT ON THE INCLUSION OF MOLDAVIA AT LEAST UNTIL THE SOIVETS HAVE PRODUCED ACCEPTABLE PROPERTIES IN KIEV.

2. WE BELIEVE THAT MYSHKOV'S APPROACH ASKING FOR AGREEMENT IN PRINCIPLE FOR ACQUISITION OF CG PROPERTY IN NEW YORK ILLUSTRATES THAT WE ARE NOT WITHOUT LEVERAGE IN THIS MATTER. WE WOULD SUGGEST THAT MYSHKOV'S APPROACHES OF MARCH 11 AND 13 BE ANSWERED ALONG FOLLOWING LINES:

A. REGARDING CONSULAR DISTRICTS: WE DO NOT SEE VALID BASIS FOR OMITTING MOLDAVIA FROM KIEV CONSULAR DISTRCIT,
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SINCE THIS DOES NOT LEAD TO DEVELOPMENT OF RATIONAL

CONSULAR DISTRICTS AS BOTH COUNTRIES EXPAND CONSULAR RELATIONS. MOST OTHER COUNTRIES REPRESENTED IN KIEV HAVE MOLDAVIA IN THEIR DISTRICTS. WE THEREFORE EXPECT THAT CONGEN KIEV WILL INCLUDE, AS MINIMUM, UKRAINIAN SSR AND MOLDAVIAN SSR IN ITS DISTRICT, AND ON THIS BASIS WE WOULD AGREE TO SOVIET CONSULAR DISTRICT FOR NEW YORK AS OUTLINED IN LAST SOVIET PROPOSAL, EVEN THOUGH SUCH A DISTRICT WOULD PROVIDE A LARGER PROPORTIONATE AREA AND POPULATION THAN WOULD THE KIEV DISTRICT; B. REGARDING PROPERTIES IN NEW YORK: NO AGREEMENT IN ANY FORM WILL BE FORTHCOMING REGARDING SPECIFIC PROPERTIES UNTIL THE SOVIETS HAVE OFFERED SUITABLE PROPERTIES TO US IN KIEV. (WE WOULD ALSO BE INCLINED TO QUESTION PROPRIETY OF SOVIETS SHOPPING ON NEW YORK REAL ESTATE MARKET BEFORE THEY HAVE AT LEAST PROPOSED POSSIBLE PROPERTIES IN KIEV FOR US TO EXAMINE.);

C. WE CONSIDER THESE TWO QUESTIONS SEPARABLE (THOUGH BOTH MUST OF COURSE BE SETTLED BEFORE A DATE CAN BE SET FOR THE CONGENS TO OPEN), AND EXPECT THE SOVIETS TO PROCEED TO OFFER US PROPERTIES IN KIEV AS EARLY AS POSSIBLE WHETHER OR NOT AGREEMENT HAS BEEN REACHED ON CONSULAR DISTRICTS. THERE IS NO REASON WHY DISCUSSION OF THESE TWO MATTERS CANNOT PROCEED SIMULTANEOUSLY.

3. AS AN ADDITIONAL ELEMENT OF INDIRECT PRESSURE, WE NOTE THAT SMUN WAS APPARENTLY INVOLVED IN PERFORMING CONSULAR SERVICES IN THE MAKSIMOV CASE (USUN 839). IN PAST, DEPARTMENT HAS REACTED STRONGLY TO SMUN'S ATTEMPT TO PERFORM CONSULAR SERVICES. IF, IN THIS CASE, SMUN OVER-STEPPED THE BOUNDS, IT WOULD PROBABLY BE USEFUL TO PROTEST ITS PERFORMANCE OF CONSULAR FUNCTIONS. ASIDE FROM PROTECTING THE PRINCIPLE INVOLVED, SUCH A PROTEST COULD HELP BRING HOME TO THE SOVIETS THAT THEY NEED A CONGEN IN NEW YORK, AND SOONER RATHER THAN LATER.

4. IF IT IS DECIDED, NOW OR IN THE FUTURE, TO DROP MOLDAVIA FROM THE KIEV DISTRICT, WE WOULD RECOMMEND THAT BOTH MASSACHUSETTS AND OHIO BE CUT FROM THE SOVIET DISTRICT. THIS WOULD, ACCORDING TO OUR CALCULATIONS, PROVIDE ROUGHLY THE SAME POPULATION PERCENTAGE IN THE TWO DISTRICTS, WHILE FAVORING THE SOVIETS WITH A GREATER LAND AREA.
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5. WE ARE NOT, INCIDENTALLY, PARTICULARLY CONCERNED ABOUT PRECEDENTIAL ASPECTS OF A KIEV DISTRICT MINUS MOLDAVIA, SINCE CONGEN LENINGRAD CONTAINS PARTS OF FOUR REPUBLICS, INCLUDING THE CAPITALS OF THREE. WE ARE CONCERNED, HOWEVER, ABOUT THE DEVELOPMENT OF A HODGEPODGE OF DISTRICTS AND THE PROBABLY INABILITY OF CONGEN KIEV OFFICERS TO DEAL OFFICIALLY WITH MOLDAVIAN OFFICIALS

(AS OPPOSED TO MERELY MAKING TRIPS TO THE REPUBLIC)
IF MOLDAVIA IS DROPPED FROM KIEV DISTRICT.
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